

# Annex T San Juan Water District

## T.1 Introduction

This Annex details the hazard mitigation planning elements specific to the San Juan Water District (SJWD or District), a new participating jurisdiction to the 2021 Placer County Local Hazard Mitigation Plan (LHMP) Update. This Annex is not intended to be a standalone document, but appends to and supplements the information contained in the Base Plan document. As such, all sections of the Base Plan, including the planning process and other procedural requirements apply to and were met by the District. This Annex provides additional information specific to SJWD, with a focus on providing additional details on the risk assessment and mitigation strategy for this District.

Note: SJWD participated in the original 2005 Placer County LHMP. A copy of that document could not be located by SJWD, Placer County, or Cal OES. Additionally, staff turnover in the past 16 years has reduced institutional memory of that 2005 Plan. It can be assumed that none of SJWD's proposed mitigation actions were completed, SJWD's mitigation priorities at that time are unknown, and that the 2005 Plan was not incorporated into any SJWD planning mechanisms. Development in the District since 2005 was described by SJWD as minimal, and a general description of more recent development in the District is included in Section T.5.2 of this Annex.

# **T.2** Planning Process

As described above, the District followed the planning process detailed in Chapter 3 of the Base Plan. In addition to providing representation on the Placer County Hazard Mitigation Planning Committee (HMPC), the District formulated their own internal planning team to support the broader planning process requirements. Internal planning participants, their positions, and how they participated in the planning process are shown in Table T-1. Additional details on plan participation and District representatives are included in Appendix A.

Table T-1 SJWD - Planning Team

Name	Position/Title	How Participated
Scott Alcantara	Safety Regulatory Compliance Coordinator	Attended Meetings, coordinated participation, gathered information, edited and reviewed response
Tony Barela	Operations Manager	Research and review
Lisa Brown	Customer Service Manager	Research and review
Andrew Pierson	Engineering Manager	Research and review
Adam Larsen	Field Services Manager	Research and review

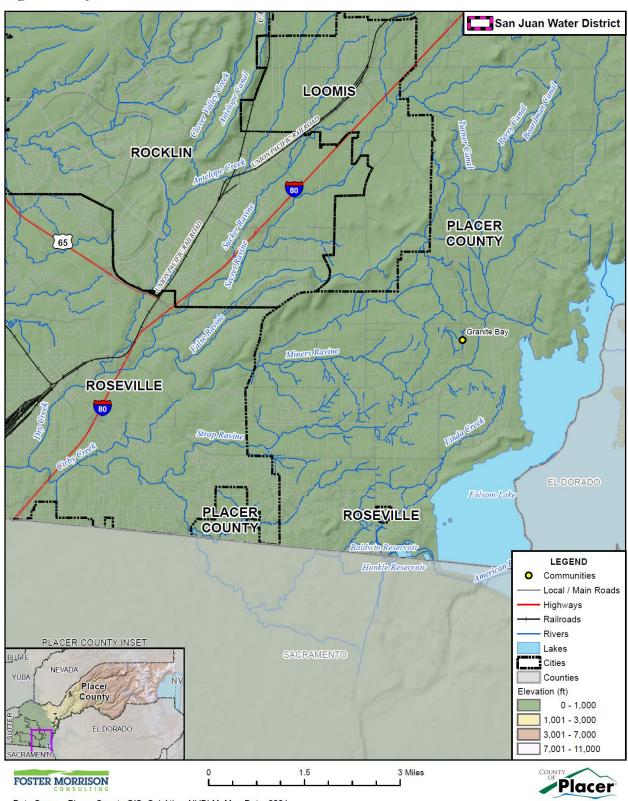


Name	Position/Title	How Participated
Greg Turner	Water Treatment Plant Superintendent	Research and review

# **T.3** District Profile

The District profile for the SJWD is detailed in the following sections. Figure T-1 displays a map and the location of the District within Placer County.

Figure T-1 SJWD



## T.3.1. Overview and Background

San Juan Water District is a community services district established by a vote of the citizens in 1954, formed under Section 61000 et seq., Title 6, Division 3 of the California Government Code Water Code, Section 3000. We provide reliable, high-quality water service to both retail and wholesale customers in eastern Sacramento and southern Placer counties. San Juan's roots date back to the Gold Rush era with the formation in 1854 of the original entity, North Fork American River and Mining Company, later known as the North Fork Ditch Company.

SJWD provides drinking water supplies to approximately 160,000 residents in our retail and wholesale areas. The District provides treatment and delivery of more than 65,000 acre-feet of water per year through approximately 218 miles of pipeline to wholesale and retail customers. The retail division serves the northeast portion of Sacramento County, east Roseville and Granite Bay.

Wholesale customers include San Juan Water District, Citrus Heights Water District, Fair Oaks Water District, Orange Vale Water Company, a portion of the City of Folsom (north of the American River) and periodically to another 171,000 customers in Sacramento Suburban Water District.

## T.4 Hazard Identification

SJWD identified the hazards that affect the District and summarized their location, extent, frequency of occurrence, potential magnitude, and significance specific to District (see Table T-2).

Table T-2 SIWD—Hazard Identification Assessment

Hazard	Geographic Extent	Likelihood of Future Occurrences	Magnitude/ Severity	Significance	Climate Change Influence
Agriculture Pests and Diseases	Limited	Unlikely	Negligible	Low	Medium
Avalanche	Limited	Unlikely	Negligible	Low	Medium
Climate Change	Extensive	Likely	Critical	Medium	_
Dam Failure	Limited	Unlikely	Critical	High	Medium
Drought & Water Shortage	Significant	Likely	Critical	High	High
Earthquake	Significant	Occasional	Critical	High	Low
Floods: 1%/0.2% annual chance	Significant	Occasional	Limited	Medium	Medium
Floods: Localized Stormwater	Limited	Likely	Limited	Low	Medium
Landslides, Mudslides, and Debris Flows	Limited	Unlikely	Negligible	Low	Medium
Levee Failure	Limited	Unlikely	Limited	Low	Medium
Pandemic	Extensive	Likely	Critical	High	Medium
Seiche	Limited	Unlikely	Limited	Low	Medium
Severe Weather: Extreme Heat	Extensive	Likely	Limited	Medium	High
Severe Weather: Freeze and Snow	Extensive	Occasional	Limited	Medium	Medium
Severe Weather: Heavy Rains and Storms	Extensive	Likely	Limited	Medium	Medium
Severe Weather: High Winds and Tornadoes	Extensive	Occasional	Limited	Medium	Low
Tree Mortality	Limited	Occasional	Limited	Low	High
Wildfire	Significant	Occasional	Limited	Medium	High
Geographic Extent Limited: Less than 10% of planning area	Magnitude/Severity Catastrophic—More than 50 percent of property severely damaged; shutdown of facilities for more than 30 days; and/or multiple deaths				

Significant: 10-50% of planning area Extensive: 50-100% of planning area

## Likelihood of Future Occurrences

Highly Likely: Near 100% chance of occurrence in next year, or happens every year.

Likely: Between 10 and 100% chance of occurrence in next year, or has a recurrence interval of 10 years or less. Occasional: Between 1 and 10% chance of occurrence in the next year, or has a recurrence interval of 11 to 100 years.

Unlikely: Less than 1% chance of occurrence in next 100 years, or has a recurrence interval of greater than every 100 years.

Critical—25-50 percent of property severely damaged; shutdown of facilities for at least two weeks; and/or injuries and/or illnesses result in permanent disability

Limited—10-25 percent of property severely damaged; shutdown of facilities for more than a week; and/or injuries/illnesses treatable do not result in permanent disability

Negligible—Less than 10 percent of property severely damaged, shutdown of facilities and services for less than 24 hours; and/or injuries/illnesses treatable with first aid

#### Significance

Low: minimal potential impact Medium: moderate potential impact High: widespread potential impact

## Climate Change Influence

Low: minimal potential impact Medium: moderate potential impact High: widespread potential impact

# T.5 Hazard Profile and Vulnerability Assessment

The intent of this section is to profile the District's hazards and assess the District's vulnerability separate from that of the Placer County Planning Area as a whole, which has already been assessed in Section 4.3 Hazard Profiles and Vulnerability Assessment in the Base Plan. The hazard profiles in the Base Plan discuss overall impacts to the Placer County Planning Area and describes the hazard problem description, hazard location and extent, magnitude/severity, previous occurrences of hazard events and the likelihood of future occurrences. Hazard profile information specific to the District is included in this Annex. This vulnerability assessment analyzes the property and other assets at risk to hazards ranked of medium or high significance specific to the District. For more information about how hazards affect the County as a whole, see Chapter 4 Risk Assessment in the Base Plan.

## T.5.1. Hazard Profiles

Each hazard vulnerability assessment in Section T.5.3, includes a hazard profile/problem description as to how each medium or high significant hazard (as shown in Table T-2) affects the District and includes information on past hazard occurrences and the likelihood of future hazard occurrence. The intent of this section is to provide jurisdictional specific information on hazards and further describes how the hazards and risks differ across the Placer County Planning Area.

# T.5.2. Vulnerability Assessment and Assets at Risk

This section identifies the District's total assets at risk, including values at risk, populations at risk, critical facilities and infrastructure, natural resources, and historic and cultural resources. Growth and development trends are also presented for the District. This data is not hazard specific, but is representative of total assets at risk within the District.

#### Assets at Risk and Critical Facilities

This section considers the SJWD's assets at risk, with a focus on key District assets such as critical facilities, infrastructure, and other District assets and their values. With respect to District assets, the majority of these assets are considered critical facilities as defined for this Plan. Critical facilities are defined for this Plan as:

Any facility, including without limitation, a structure, infrastructure, property, equipment or service, that if adversely affected during a hazard event may result in severe consequences to public health and safety or interrupt essential services and operations for the community at any time before, during and after the hazard event.

This definition is further refined by separating out three classes of critical facilities:

Class 1 facilities include those facilities that contribute to command, control, communications and computer capabilities associated with managing an incident from initial response through recovery.

Class 2 facilities include those facilities that house Emergency Services capabilities.

Class 3 facilities are those facilities that enable key utilities and can be used as evacuation centers/shelters/mass prophylaxis sites, etc.

Additional information on the three classes of critical facilities is described further in Section 4.3.1 of the Base Plan.

Table T-3 lists critical facilities and other District assets identified by the District Planning Team as important to protect in the event of a disaster. SJWD's physical assets, valued at over \$130 million, consist of the buildings and infrastructure to support the District's operations.

Table T-3 SJWD Critical Facilities, Infrastructure, and Other District Assets

Name of Asset	Facility Type	Replacement Value	Which Hazards Pose Risk
Main Campus/Yard		\$10 Million	Earthquake/Flood
Water treatment plant		\$50 Million	Earthquake/Flood/Hazmat
Pumping stations		\$10 Million	Earthquake/Flood
Water distribution		\$50 Million	Earthquake/Subsidence
Water storage facilities		\$10 Million	Earthquake/Subsidence
Total		\$130 million	

Source: SJWD

#### Natural Resources

SJWD has a variety of natural resources of value to the District. These natural resources parallel that of Placer County as a whole. Information can be found in Section 4.3.1 of the Base Plan

#### Historic and Cultural Resources

SJWD has a variety of historic and cultural resources of value to the District. These historic and cultural resources parallel that of Placer County as a whole. Information can be found in Section 4.3.1 of the Base Plan.

## **Populations Served**

Also potentially at risk should the District be affected by natural hazard events are the populations served by the District. SJWD provides drinking water supplies to approximately 160,000 residents in our retail and wholesale areas. The District provides treatment and delivery of more than 65,000 acre-feet of water per year through approximately 222 miles of pipeline to wholesale and retail customers. The retail division serves the northeast portion of Sacramento County, east Roseville and Granite Bay.

Wholesale customers include San Juan Water District, Citrus Heights Water District, Fair Oaks Water District, Orange Vale Water Company, a portion of the City of Folsom (north of the American River) and periodically to another 171,000 customers in Sacramento Suburban Water District.

## Growth and Development Trends

General growth in the District parallels that of the Placer County Planning Area as a whole. Information can be found in Section 4.3.1 of the Base Plan.

## Future Development

The District has no control over future development in areas the District services. Future development in these areas parallels that of the Placer County Planning Area. More general information on growth and development in Placer County as a whole can be found in "Growth and Development Trends" in Section 4.3.1 Placer County Vulnerability and Assets at Risk of the Base Plan.

## T.5.3. Vulnerability to Specific Hazards

This section provides the vulnerability assessment, including any quantifiable loss estimates, for those hazards identified above in Table T-2 as high or medium significance hazards. Impacts of past events and vulnerability of the District to specific hazards are further discussed below (see Section 4.1 Hazard Identification in the Base Plan for more detailed information about these hazards and their impacts on the Placer County Planning Area). Methodologies for evaluating vulnerabilities and calculating loss estimates are the same as those described in Section 4.3 of the Base Plan.

An estimate of the vulnerability of the District to each identified priority hazard, in addition to the estimate of likelihood of future occurrence, is provided in each of the hazard-specific sections that follow. Vulnerability is measured in general, qualitative terms and is a summary of the potential impact based on past occurrences, spatial extent, and damage and casualty potential. It is categorized into the following classifications:

- Extremely Low—The occurrence and potential cost of damage to life and property is very minimal to nonexistent.
- **Low**—Minimal potential impact. The occurrence and potential cost of damage to life and property is minimal.
- ➤ **Medium**—Moderate potential impact. This ranking carries a moderate threat level to the general population and/or built environment. Here the potential damage is more isolated and less costly than a more widespread disaster.
- ➤ **High**—Widespread potential impact. This ranking carries a high threat to the general population and/or built environment. The potential for damage is widespread. Hazards in this category may have occurred in the past.
- **Extremely High**—Very widespread with catastrophic impact.

Depending on the hazard and availability of data for analysis, this hazard specific vulnerability assessment also includes information on values at risk, critical facilities and infrastructure, populations at risk, and future development.

## Climate Change

**Likelihood of Future Occurrence**—Likely **Vulnerability**—High

## Hazard Profile and Problem Description

Climate change adaptation is a key priority of the State of California. The 2018 State of California Multi-Hazard Mitigation Plan stated that climate change is already affecting California. Sea levels have risen by as much as seven inches along the California coast over the last century, increasing erosion and pressure on the state's infrastructure, water supplies, and natural resources. The State has also seen increased average temperatures, more extreme hot days, fewer cold nights, a lengthening of the growing season, shifts in the water cycle with less winter precipitation falling as snow, and earlier runoff of both snowmelt and rainwater in the year. In addition to changes in average temperatures, sea level, and precipitation patterns, the intensity of extreme weather events is also changing. The District is concerned that climate change can cause possible Harmful Algal Bloom (HAB) in its source water (Folsom Lake).

#### Location and Extent

Climate change is a global phenomenon. It is expected to affect the whole of the District, Placer County, and State of California. There is no scale to measure the extent of climate change. Climate change exacerbates other hazards, such as drought, extreme heat, flooding, wildfire, and others. The speed of onset of climate change is very slow. The duration of climate change is not yet known, but is feared to be tens to hundreds of years.

#### **Past Occurrences**

Climate change has never been directly linked to any declared disasters. While the District noted that climate change is of concern, no specific impacts of climate change could be recalled. The District and HMPC members did, however, note that in Placer County, the strength of storms does seem to be increasing and the temperatures seem to be getting hotter. Hotter temperatures, combined with recent drought conditions, exacerbates the potential for damaging wildfires.

## Vulnerability to and Impacts from Climate Change

The California Adaptation Planning Guide (APG) prepared by California OES and CNRA was developed to provide guidance and support for local governments and regional collaboratives to address the unavoidable consequences of climate change. California's APG: Understanding Regional Characteristics has divided California into 11 different regions based on political boundaries, projected climate impacts, existing environmental setting, socioeconomic factors and regional designations. Placer County falls within the North Sierra Region characterized as a sparsely settled mountainous region where the region's economy is primarily tourism-based. The region is rich in natural resources, biodiversity, and is the source for the majority of water used by the state. This information can be used to guide climate adaptation planning in the District and Placer County Planning Area.

The California APG: Understanding Regional Characteristics identified the following impacts specific to the North Sierra region in which the Placer County Planning Area is part of:

- > Temperature increases
- Decreased precipitation
- Reduced snowpack

- Reduced tourism
- Ecosystem change
- > Sensitive species stress
- Increased wildfire

#### Assets at Risk

The District noted that its facilities will most likely not be at risk from climate change.

#### Dam Failure

**Likelihood of Future Occurrence**—Unlikely **Vulnerability**—High

## Hazard Profile and Problem Description

Dams are manmade structures built for a variety of uses including flood protection, power generation, agriculture, water supply, and recreation. When dams are constructed for flood protection, they are usually engineered to withstand a flood with a computed risk of occurrence. For example, a dam may be designed to contain a flood at a location on a stream that has a certain probability of occurring in any one year. If prolonged periods of rainfall and flooding occur that exceed the design requirements, that structure may be overtopped or fail. Overtopping is the primary cause of earthen dam failure in the United States.

#### Location and Extent

Dam failure is a natural disaster from two perspectives. First, the inundation from released waters resulting from dam failure is related to naturally occurring floodwaters. Second, a total dam failure would most probably happen as a consequence of the natural disaster triggering the event, such as an earthquake. There is no scale with which to measure dam failure. However, Cal DWR Division of Safety of Dams (DOSD) assigns hazard ratings to dams within the State that provides information on the potential impact should a dam fail. The following two factors are considered when assigning hazard ratings: existing land use and land use controls (zoning) downstream of the dam. Dams are classified in four categories that identify the potential hazard to life and property: Low, Significant, High, and Extremely High. These were discussed in more detail in Section 4.3.9 of the Base Plan.

While a dam may fill slowly with runoff from winter storms, a dam break has a very quick speed of onset. The duration of dam failure is generally not long – only as long as it takes to empty the reservoir of water the dam held back. The District would be affected for as long as the flood waters from the dam failure took to drain downstream.

Dams inside the County that can affect the District can be seen on Figure T-2. No dams outside the County affect the District.

San Juan Water District LOOMIS ROCKLIN **PLACER** COUNTY  $\widetilde{65}$ ROSEVILLE ROSEVILLE SACRAMENTO **LEGEND** PLACER COUNTY INSET DAM AND DAM INUNDATION AREA EXTENTS Communities BUTTE Local / Main Roads NEVADA High Highways YUBA Placer High Railroads County 6 - Hinkle Rivers 8 - LL Anderson Lakes EL DORADO Cities 11 - Lake Valley 14 - Mammoth Reservoir Counties 3 Miles 0 1.5 FOSTER MORRISON Placer Data Source: DWR DSOD Data 2020, Placer County GIS, Cal-Atlas, NVBLM; Map Date: 2021.

Figure T-2 SJWD - Dam Inundation Areas from Dams Inside the County

#### **Past Occurrences**

There has been no federal or state disaster declarations for dam failure in the County. The District noted no other dam failure occurrences that have affected the District.

## Vulnerability to and Impacts from Dam Failure

Dam failure flooding would vary by community depending on which dam fails and the nature and extent of the dam failure and associated flooding. Impacts to the District from a dam failure flood could include loss of life and injury, flooding and damage to property and structures, damage to critical facilities and infrastructure, loss of natural resources, and all other flood related impacts. Additionally, mass evacuations and associated economic losses can also be significant.

The District is concerned with flooding and disruption of utility power impacts from a dam failure event.

#### Assets at Risk

The District noted the following facilities at risk:

- ➤ Main campus/Yard
- ➤ Water Treatment Plant
- ➤ 4 District pumping stations

## Drought & Water Shortage

**Likelihood of Future Occurrence**—Likely **Vulnerability**—High

## Hazard Profile and Problem Description

Drought is a complex issue involving many factors—it occurs when a normal amount of precipitation and snow is not available to satisfy an area's usual water-consuming activities. Drought can often be defined regionally based on its effects. Drought is different than many of the other natural hazards in that it is not a distinct event and usually has a slow onset. Drought can severely impact a region both physically and economically. Drought affects different sectors in different ways and with varying intensities. Adequate water is the most critical issue and is critical for agriculture, manufacturing, tourism, recreation, and commercial and domestic use. As the population in the area continues to grow, so will the demand for water.

#### Location and Extent

Drought and water shortage are regional phenomenon. The whole of the County, as well as the whole of the District, is at risk. The US Drought Monitor categorizes drought conditions with the following scale:

- None
- ➤ D0 Abnormally dry
- ➤ D1 Moderate Drought

- ➤ D2 Severe Drought
- ➤ D3 Extreme drought
- ➤ D4 Exceptional drought

Drought has a slow speed of onset and a variable duration. Drought can last for a short period of time, which does not usually affect water shortages and for longer periods. Should a drought last for a long period of time, water shortage becomes a larger issue. Current drought conditions in the District and the County are shown in Section 4.3.10 of the Base Plan.

#### **Past Occurrences**

There has been one state and one federal disaster declaration due to drought since 1950. This can be seen in Table T-4.

Table T-4 Placer County – State and Federal Disaster Declarations Summary 1950-2020

Disaster Type		State Declarations	Federal Declarations	
	Count	Years	Count	Years
Drought	1	2014	1	1977

Source: Cal OES, FEMA

Since drought is a regional phenomenon, past occurrences of drought for the District are the same as those for the County and includes 5 multi-year droughts over an 85-year period. Details on past drought occurrences can be found in Section 4.3.10 of the Base Plan.

## Vulnerability to and Impacts from Drought and Water Shortage

Based on historical information, the occurrence of drought in California, including the District, is cyclical, driven by weather patterns. Drought has occurred in the past and will occur in the future. Periods of actual drought with adverse impacts can vary in duration, and the period between droughts can be extended. Although an area may be under an extended dry period, determining when it becomes a drought is based on impacts to individual water users. Drought impacts are wide-reaching and may be economic, environmental, and/or societal. Tracking drought impacts can be difficult.

The most significant qualitative impacts associated with drought in the Placer County Planning Area are those related to water intensive activities such as agriculture, wildfire protection, municipal usage, commerce, tourism, recreation, and wildlife preservation. Mandatory conservation measures are typically implemented during extended droughts. Drought conditions can also cause soil to compact and not absorb water well, potentially making an area more susceptible to flooding. With a reduction in water, water supply issues based on water rights becomes more evident. Climate change may create additional impacts to drought and water shortage in the County and the District.

During periods of drought, vegetation can dry out which increases fire risk. Drought that occurs during periods of extreme heat and high winds can cause Public Safety Power Shutoff (PSPS) events to be declared in the County. More information on power shortage and failure can be found in the Severe Weather: Extreme Heat Section below, as well as in Section 4.3.2 of the Base Plan.

San Juan Water District is fortunate to have plentiful water storage under normal circumstances. The historic drought between 2012 and 2015 resulted in minor reduction in supplies; however, the drought resulted in more significant demand reductions forced by regulatory mandates. In general, summer 2015 water use has been cut by over 30% relative to 2013 levels. Economically the drought has impacted water sales reducing revenues for the District. Prolonged drought can affect capital improvement plans and operations over time.

#### Assets at Risk

No District assets from Table T-3 are directly at risk from this hazard.

## Earthquake

**Likelihood of Future Occurrence**—Occasional **Vulnerability**—High

## Hazard Profile and Problem Description

An earthquake is caused by a sudden slip on a fault. Stresses in the earth's outer layer push the sides of the fault together. Stress builds up, and the rocks slip suddenly, releasing energy in waves that travel through the earth's crust and cause the shaking that is felt during an earthquake. Earthquakes can cause structural damage, injury, and loss of life, as well as damage to infrastructure networks, such as water, power, gas, communication, and transportation. Earthquakes may also cause collateral emergencies including dam and levee failures, seiches, hazmat incidents, fires, avalanches, and landslides. The degree of damage depends on many interrelated factors. Among these are: the magnitude, focal depth, distance from the causative fault, source mechanism, duration of shaking, high rock accelerations, type of surface deposits or bedrock, degree of consolidation of surface deposits, presence of high groundwater, topography, and the design, type, and quality of building construction.

#### Location and Extent

The amount of energy released during an earthquake is usually expressed as a magnitude and is measured directly from the earthquake as recorded on seismographs. An earthquake's magnitude is expressed in whole numbers and decimals (e.g., 6.8). Seismologists have developed several magnitude scales, as discussed in Section 4.3.11 of the Base Plan. Placer County itself is traversed by a series of northwest-trending faults, called the Foothill Fault Zone, that are related to the Sierra Nevada uplift. This was the source of Oroville's 1975 earthquake (and an earlier event in the 1940s). Subsequent research of these events led to the identification and naming of the zone and questions about the siting and design of the proposed Auburn Dam. Earthquakes on nearby fault segments in the zone could be the source of ground shaking in the Placer County Planning Area.

Although portions of western and eastern Placer County are located in a seismically active region, no known faults actually go through any of the cities or towns. However, the Bear Mountain and the Melones faults are situated approximately three to four miles west and east of the City of Auburn respectively. Earthquakes on these two faults would have the greatest potential for damaging buildings in Auburn, especially the unreinforced masonry structures in the older part of the city and homes built before 1960 without adequate

anchorage of framing and foundations. Similar lower magnitude but nearby earthquakes are capable of producing comparable damages in other Placer County communities.

Another measure of earthquake severity is intensity. Intensity is an expression of the amount of shaking at any given location on the ground surface. Seismic shaking is typically the greatest cause of losses to structures during earthquakes. Seismic shaking maps for the area show Placer County and the District fall within a low to moderate shake risk.

#### **Past Occurrences**

There have be no past federal or state disaster declarations from this hazard. The District noted no past occurrences of earthquakes or that affected the District in any meaningful way.

## Vulnerability to and Impacts from Earthquake

The combination of plate tectonics and associated California coastal mountain range building geology generates earthquake as a result of the periodic release of tectonic stresses. Placer County lies in the center of the North American and Pacific tectonic plate activity. There have been earthquakes as a result of this activity in the historic past, and there will continue to be earthquakes in the future of the California north coastal mountain region.

Fault ruptures itself contributes very little to damage unless the structure or system element crosses the active fault; however, liquefaction can occur further from the source of the earthquake. In general, newer construction is more earthquake resistant than older construction due to enforcement of improved building codes. Manufactured buildings can be very susceptible to damage because their foundation systems are rarely braced for earthquake motions. Locally generated earthquake motions and associated liquefaction, even from very moderate events, tend to be more damaging to smaller buildings, especially those constructed of unreinforced masonry (URM) and soft story buildings. None of these types of buildings are owned by the District.

The Uniform Building Code (UBC) identifies four seismic zones in the United States. The zones are numbered one through four, with Zone 4 representing the highest level of seismic hazard. The UBC establishes more stringent construction standards for areas within Zones 3 and 4. All of California lies within either Zone 3 or Zone 4. The SJWD is within the less hazardous Zone 3.

Impacts from earthquake in the District will vary depending on the fault that the earthquake occurs on, the depth of the earthquake strike, and the intensity of shaking. Large events could cause damages to infrastructure, critical facilities, residential and commercial properties, and possible injuries or loss of life.

Earthquake could have a significate impact on underground drinking water and the fire hydrant supply lines. Additionally, the District has some bridge crossings that supply water throughout the system. These could be disturbed by earth movement. While there is significant diversification and redundancy within the system there is the possibility of some service disruption resulting from a severe earthquake in the area.

#### Assets at Risk

The District noted the following facilities at risk:

- Main Water Treatment Plant
- Pumping stations
- ➤ Water Distribution system
- ➤ Water Storage facilities

## Flood: 1%/0.2% Annual Chance

**Likelihood of Future Occurrence**—Occasional/Unlikely **Vulnerability**—Medium

## Hazard Profile and Problem Description

This hazard analyzes the FEMA DFIRM 1% and 0.2% annual chance floods. These tend to be the larger floods that can occur in the County or in the District, and have caused damages in the past. Flooding is a significant problem in Placer County and the District. Historically, the District has been at risk to flooding primarily during the winter and spring months when river systems in the County swell with heavy rainfall and snowmelt runoff. Normally, storm floodwaters are kept within defined limits by a variety of storm drainage and flood control measures. Occasionally, extended heavy rains result in floodwaters that exceed normal high-water boundaries and cause damage.

As previously described in Section 4.3.12 of the Base Plan, the Placer County Planning Area and the SJWD have been subject to historical flooding.

#### Location and Extent

The SJWD has areas located in the 1% and 0.2% annual chance floodplain. This is seen in Figure T-3.

San Juan Water District LOOMIS ROCKLIN PLACER COUNTY 65 ROSEVILLE EL DORADO Folsom Lake ROSEVILLE COUNT SACRAMENTO **FEMA DFIRM LEGEND** 1% Annual Chance LEGEND Zone A PLACER COUNTY INSET Communities Zone AE: Regulatory Floodway BUTTE Local / Main Roads Zone AE Highways Zone AO Placer Railroads 0.2% Annual Chance County Rivers Zone X (shaded) Lakes X Protected by Levee EL DORADO Other Areas Cities Zone X (unshaded) Counties 3 Miles 1.5 FOSTER MORRISON Placer Data Source: FEMA DFIRM 11/2/2018, Placer County GIS, Cal-Atlas, NVBLM; Map Date: 2021.

Figure T-3 SJWD – FEMA DFIRM Flood Zones

Table T-5 details the DFIRM mapped flood zones within the 1% annual chance flood zone as well as other flood zones located within the District.

Table T-5 SJWD- DFIRM Flood Hazard Zones

Flood Zone	Description	Flood Zone Present in the District			
A	Areas subject to inundation by the 1% annual-chance flood event generally determined using approximate methodologies. Because detailed hydraulic analyses have not been performed, no Base Flood Elevations (BFEs) or flood depths are shown. Mandatory flood insurance purchase requirements and floodplain management standards apply.				
AE	Areas subject to inundation by the 1% annual-chance flood event determined by detailed methods. Base Flood Elevations (BFEs) are shown. Mandatory flood insurance purchase requirements and floodplain management standards apply.	X			
AE – Regulatory Floodway					
АН	An area inundated by 1% annual chance flooding (usually an area of ponding), for which BFEs have been determined; flood depths range from 1 to 3 feet				
AO	Areas subject to inundation by 100-year shallow flooding (usually sheet flow on sloping terrain) where average depths are between one and three feet				
Shaded X 500-year flood the areas between the limits of the 1% annual chance flood and the 0.2-percent-annual-chance (or 500-year) flood		X			
X Protected by Levee	An area determined to be outside the 500-year flood and protected by levee from 100-year flood				
X	Areas outside of known floodplains.	X			

Source: FEMA

Additionally, flood extents can generally be measured in volume, velocity, and depths of flooding. Expected flood depths in the District vary, depending on the nature and extent of a flood event; specific depths are unknown. Flood durations in the District tend to be short to medium term, or until either the storm drainage system can catch up or flood waters move downstream. Flooding in the District tends to have a shorter speed of onset, due to the amount of water that flows through the District.

#### **Past Occurrences**

A list of state and federal disaster declarations for Placer County from flooding is shown on Table T-6. These events also likely affected the District to some degree.

Table T-6 Placer County – State and Federal Disaster Declarations from Flood 1950-2020

Disaster Type		Federal Declarations	State Declarations		
	Count	Years	Count	Years	
Flood (including heavy rains and storms)	16	1950, 1955, 1958 (twice), 1962, 1963, 1969, 1973, 1980, 1983, 1986, 1995 (twice), 1997, 2008, 2017	13	1955, 1958, 1962, 1964, 1969, 1983, 1986, 1995 (twice), 1997, 2006 (twice), 2017	

Source: Cal OES, FEMA

## Vulnerability to and Impacts from Flood

Floods have been a part of the District's historical past and will continue to be so in the future. During winter months, long periods of precipitation and the timing of that precipitation are critical in determining the threat of flood, and these characteristics further dictate the potential for widespread structural and property damages. Predominantly, the effects of flooding are generally confined to areas near the waterways of the County. As waterways grow in size from local drainages, so grows the threat of flood and dimensions of the threat. This threatens structures in the floodplain. Structures can also be damaged from trees falling as a result of water-saturated soils. Electrical power outages happen, and the interruption of power causes major problems. Loss of power is usually a precursor to closure of governmental offices and community businesses. Roads can be damaged and closed, causing safety and evacuation issues. People may be swept away in floodwaters, causing injuries or deaths.

Floods are among the costliest natural disasters in terms of human hardship and economic loss nationwide. Floods can cause substantial damage to structures, landscapes, and utilities as well as life safety issues. Floods can be extremely dangerous, and even six inches of moving water can knock over a person given a strong current. During a flood, people can also suffer heart attacks or electrocution due to electrical equipment short outs. Floodwaters can transport large objects downstream which can damage or remove stationary structures. Ground saturation can result in instability, collapse, or other damage. Objects can also be buried or destroyed through sediment deposition. Floodwaters can also break utility lines and interrupt services. Standing water can cause damage to crops, roads, foundations, and electrical circuits. Direct impacts, such as drowning, can be limited with adequate warning and public education about what to do during floods. Other problems connected with flooding and stormwater runoff include erosion, sedimentation, degradation of water quality, loss of environmental resources, and economic impacts.

#### Assets at Risk

The District noted the following facilities at risk:

- Water pumping stations
- Water Distribution system

#### **Pandemic**

# **Likelihood of Future Occurrence**—Likely **Vulnerability**—High

## Hazard Profile and Problem Description

According to the World Health Organization (WHO), a disease epidemic occurs when there are more cases of that disease than normal. A pandemic is a worldwide epidemic of a disease. A pandemic may occur when a new virus appears against which the human population has no immunity.

A pandemic occurs when a new virus emerges for which people have little or no immunity, and for which there is no vaccine. This disease spreads easily person-to-person, causes serious illness, and can sweep across the country and around the world in a very short time. The U.S. Centers for Disease Control (CDC) and Prevention has been working closely with other countries and the WHO to strengthen systems to detect outbreaks of that might cause a pandemic and to assist with pandemic planning and preparation. An especially severe pandemic could lead to high levels of illness, death, social disruption, and economic loss.

#### Location and Extent

During a pandemic, the whole of the District, County, and surrounding region is at risk, as pandemic is a regional, national, and international event. The speed of onset of pandemic is usually short, while the duration is variable, but can last for more than a year as shown in the 1918/1919 Spanish Flu. There is no scientific scale to measure the magnitude of pandemic. Pandemics are usually measured in numbers affected by the pandemic, and by number who die from complications from the pandemic.

## **Past Occurrences**

There has been one state and federal disaster declaration due to pandemic, as shown in Table T-7.

Table T-7 Placer County – State and Federal Pandemic Disaster Declarations 1950-2020

Disaster Type		Federal Declarations	State Declarations		
	Count	Years	Count	Years	
Pandemic	1	2020	1	2020	

Source: Cal OES, FEMA

The 20th century saw three outbreaks of pandemic.

- The 1918-1919 Influenza Pandemic (H1N1)
- ➤ The February 1957-1958 Influenza Pandemic (H2N2)
- ➤ The 1968 Influenza Pandemic (H3N2)

To date, the 21st century has seen two acknowledged pandemics.

- > 2009 Swine Flu (H1N1)
- > 2019/2020 COVID 19

The San Juan Water District like other organizations was affected by the 2019/2020 Covid-19 pandemic in many ways. District personnel had to modify operations to protect employees and customers from possible exposure. These changes affected how maintenance and construction projects proceeded under the Governor's various executive orders.

## Vulnerability to and Impacts from Pandemic

Pandemics have and will continue to have impacts on human health in the region. A pandemic occurs when a new virus emerges for which there is little or no immunity in the human population; the virus causes serious illness and spreads easily from person-to-person worldwide. There are several strategies that public health officials can use to combat a pandemic. Constant surveillance regarding the current pandemic, use of infection control techniques, and administration of vaccines once they become available. Citizens can help prevent the spread of a pandemic by staying home, or "self-quarantining," if they suspect they are infected. Pandemic does not affect the buildings, critical facilities, and infrastructure in the District. Pandemic can have varying levels of impact to the citizens of the District and greater County, depending on the nature of the pandemic.

Impacts could range from school and business closings to the interruption of basic services such as public transportation, health care, and the delivery of food and essential medicines. Hospitalizations and deaths can occur, especially to the elderly or those with pre-existing underlying conditions. As seen with Covid-19, multiple businesses were forced to close temporarily (some permanently), and unemployment rose significantly. Supply chains for food and essentials can be interrupted.

#### Assets at Risk

Pandemics do not affect District facilities, but can affect District personnel who operate District facilities.

## **Future Development**

Future development is not expected to be significantly impacted by this hazard, though population growth in the District could increase exposure to pandemic, and increase the ability of each disease to be transmitted among the population of the District.

Severe Weather: Extreme Heat

**Likelihood of Future Occurrence**—Likely **Vulnerability**—Medium

#### Hazard Profile and Problem Description

According to FEMA, extreme heat is defined as temperatures that hover 10 degrees or more above the average high temperature for the region and last for several weeks. Heat kills by taxing the human body beyond its abilities. In extreme heat and high humidity, evaporation is slowed, and the body must work extra hard to maintain a normal temperature." Most heat disorders occur because the victim has been overexposed to heat or has over-exercised for his or her age and physical condition. Older adults, young children, and those who are sick or overweight are more likely to succumb to extreme heat.

In addition to the risks faced by citizens of the District, there are risk to the built environment from extreme heat. While extreme heat on its own does not usually affect structure, extreme heat during times of drought can cause wildfire risk to heighten. Extreme heat and high winds can cause power outages and PSPS events, causing issues to buildings in the District.

## Extreme Heat and Power Shortage/Power Failure

The US power grid crisscrosses the country, bringing electricity to homes, offices, factories, warehouses, farms, traffic lights and even campgrounds. According to statistics gathered by the Department of Energy, major blackouts are on the upswing. Incredibly, over the past two decades, blackouts impacting at least 50,000 customers have increased 124 percent. The electric power industry does not have a universal agreement for classifying disruptions. Nevertheless, it is important to recognize that different types of outages are possible so that plans may be made to handle them effectively. In addition to blackouts, brownouts can occur. A brownout is an intentional or unintentional drop in voltage in an electrical power supply system. Intentional brownouts are used for load reduction in an emergency. Electric power disruptions can be generally grouped into two categories: intentional and unintentional. More information on types of power disruptions can be found in Section 4.3.2 of the Base Plan.

#### Public Safety Power Shutoff (PSPS)

A new intentional disruption type of power shortage/failure event has recently occurred in California. In recent years, several wildfires have started as a result of downed power lines or electrical equipment. This was the case for the Camp Fire in 2018. As a result, California's three largest energy companies (including PG&E), at the direction of the California Public Utilities Commission (CPUC), are coordinating to prepare all Californians for the threat of wildfires and power outages during times of extreme weather. To help protect customers and communities during extreme weather events, electric power may be shut off for public safety in an effort to prevent a wildfire. This is called a PSPS. More information on PSPS criteria can be found in Section 4.3.2 of the Base Plan.

#### Location and Extent

Heat is a regional phenomenon and affects the whole of the District. Heat emergencies are often slower to develop, taking several days of continuous, oppressive heat before a significant or quantifiable impact is seen. Heat waves do not strike victims immediately, but rather their cumulative effects slowly affect vulnerable populations and communities. Heat waves do not generally cause damage or elicit the immediate response of floods, fires, earthquakes, or other more "typical" disaster scenarios.

The NWS has in place a system to initiate alert procedures (advisories or warnings) when extreme heat is expected to have a significant impact on public safety. The expected severity of the heat determines whether advisories or warnings are issued. The NWS HeatRisk forecast provides a quick view of heat risk potential over the upcoming seven days. The heat risk is portrayed in a numeric (0-4) and color (green/yellow/orange/red/magenta) scale which is similar in approach to the Air Quality Index (AQI) or the UV Index. This can be seen in Section 4.3.2 of the Base Plan.

#### **Past Occurrences**

There has been no federal or state disaster declarations in the County for heat. The District Planning Team noted that since extreme heat is a regional phenomenon, events that affected the County also affected the District. Those past occurrences were shown in the Base Plan in Section 4.3.2.

The District has not been affected by the PG&E PSPS events. To date SMUD has not implemented any PSPS events on their distribution system.

## Vulnerability to and Impacts from Extreme Heat

The District experiences temperatures in excess of 100°F during the summer and fall months. The temperature moves to 105-110°F in rather extreme situations. During these times, drought conditions may worsen. Also, power outages and PSPS events may occur during these times as well. Health impacts, including loss of life, are the primary concern with this hazard, though economic impacts are also an issue.

Days of extreme heat have been known to result in medical emergencies, and unpredictable human behavior. Periods of extended heat and dryness (droughts) can have major economic, agricultural, and water resources impacts. Extreme heat can also dry out vegetations, making it more vulnerable to wildfire ignitions.

#### Assets at Risk

No District assets (from Table T-3) are at risk from this hazard. District personnel who work outdoors can be affected.

#### Severe Weather: Freeze and Snow

**Likelihood of Future Occurrence**—Occasional **Vulnerability**—Medium

## Hazard Profile and Problem Description

According to the NWS and the WRCC, winter snowstorms can include heavy snow, ice, and blizzard conditions. Heavy snow can immobilize a region, stranding commuters, stopping the flow of supplies, and disrupting emergency and medical services. Accumulations of snow can collapse roofs and knock down trees and power lines. In rural areas, homes and farms may be isolated for days, and unprotected livestock may be lost. The cost of snow removal, damage repair, and business losses can have a tremendous impact on cities and towns.

Heavy accumulations of ice can bring down trees, electrical wires, telephone poles and lines, and communication towers. Communications and power can be disrupted for days until the damage can be repaired. Power outages can have a significant impact on communities, especially critical facilities such as public utilities. Even small accumulations of ice may cause extreme hazards to motorists and pedestrians.

Some winter storms are accompanied by strong winds, creating blizzard conditions with blinding winddriven snow, severe drifting, and dangerous wind chills. Strong winds accompanying these intense storms and cold fronts can knock down trees, utility poles, and power lines. Blowing snow can reduce visibility to only a few feet in areas where there are no trees or buildings. Serious vehicle accidents with injuries and deaths can result. Freezing temperatures can cause significant damage to the agricultural industry.

#### **Location and Extent**

Freeze and snow are regional issues, meaning the entire District is at risk to cold weather and freeze events. While there is no scale (i.e. Richter, Enhanced Fujita) to measure the effects of freeze, the WRCC reports that in a typical year, minimum temperatures fall below 32°F on 22.6 days with 0 days falling below 0°F in western Placer County. Snowfall is measured in depths, and the WRCC reports that average snowfall on the western side of the County is 1.4 inches. Freeze and snow has a slow onset and can generally be predicted in advance for the County. Freeze events can last for hours (in a cold overnight), or for days to weeks at a time. Snow event can last for hours or days, but is more unlikely in the western portion of the County. When it does snow, the snow often melts relatively quickly.

#### **Past Occurrences**

There has been no federal and one state disaster declarations in the County for freeze and snow, as shown on Table T-8.

Table T-8 Placer County – State and Federal Disaster Declarations from Freeze and Snow 1950-2020

Disaster Type		State Declarations	Federal Declarations		
	Count	Years	Count	Years	
Freeze	1	1972	0	_	

Source: Cal OES, FEMA

The District noted that cold and freeze is a regional phenomenon; events that affected the County also affected the District. Those past occurrences were shown in the Base Plan in Section 4.3.3.

## Vulnerability to and Impacts from Severe Weather: Freeze and Snow

The District experiences temperatures below 32 degrees during the winter months. Freeze can cause injury or loss of life to residents of the District. While it is rare for buildings to be affected directly by freeze, damages to pipes that feed building can be damaged during periods of extreme cold. Freeze and snow can occasionally be accompanied by high winds, which can cause downed trees and power lines, power outages, accidents, and road closures. Transportation networks, communications, and utilities infrastructure are the most vulnerable physical assets to impacts of severe winter weather in the County.

#### Assets at Risk

The District noted the following facilities at risk:

#### Water Treatment Plant

## Severe Weather: Heavy Rains and Storms (Hail, Lightning)

**Likelihood of Future Occurrence**—Highly Likely **Vulnerability**—Medium

## Hazard Profile and Problem Description

Storms in the District occur annually and are generally characterized by heavy rain often accompanied by strong winds and sometimes lightning and hail. Approximately 10 percent of the thunderstorms that occur each year in the United States are classified as severe. A thunderstorm is classified as severe when it contains one or more of the following phenomena: hail that is three-quarters of an inch or greater, winds in excess of 50 knots (57.5 mph), or a tornado. Heavy precipitation in the District falls mainly in the fall, winter, and spring months in the western side of the County and primarily in the fall and spring in the eastern side of the County.

#### Location and Extent

Heavy rain events occur on a regional basis. Rains and storms can occur in any location of the District. All portions of the District are at risk to heavy rains. Most of the severe rains occur during the fall, winter, and spring months. There is no scale by which heavy rains and severe storms are measured. Magnitude of storms is measured often in rainfall and damages. The speed of onset of heavy rains can be short, but accurate weather prediction mechanisms often let the public know of upcoming events. Duration of severe storms in California, Placer County, and the District can range from minutes to hours to days. Information on precipitation extremes can be found in Section 4.3.4 of the Base Plan.

## **Past Occurrences**

There have been past disaster declarations from heavy rains and storms, which were discussed in Past Occurrences of the flood section above. According to historical hazard data, severe weather, including heavy rains and storms, is an annual occurrence in the District. This is the cause of many of the federal disaster declarations related to flooding.

The District noted an event that occurred on May 14, 2015. The District's water treatment plant at 9935 Auburn-Folsom Road was hit by lightning. Damages to various electrical systems for the pumps and other electric motors the District uses were reported. Fortunately, only minor impacts occurred, mostly due to available redundant systems the District maintains. \$4,700 in damages were reported.

## Vulnerability to and Impacts from Heavy Rain and Storms

Heavy rain and severe storms are the most frequent type of severe weather occurrences in the District. These events can cause localized flooding. Elongated events, or events that occur during times where the ground is already saturated can cause 1% and 0.2% annual chance flooding. Wind often accompanies these storms and has caused damage in the past. Hail and lightning are rare in the District.

Actual damage associated with the effects of severe weather include impacts to property, critical facilities (such as utilities), and life safety. Heavy rains and storms often result in localized flooding creating

significant issues. Roads can become impassable and ground saturation can result in instability, collapse, or other damage to trees, structures, roadways and other critical infrastructure. Floodwaters and downed trees can break utilities and interrupt services.

During periods of heavy rains and storms, power outages can occur. These power outages can affect pumping stations and lift stations that help alleviate flooding. More information on power shortage and failure can be found in the Severe Weather: Extreme Heat Section above, as well as in Section 4.3.2 of the Base Plan.

#### Assets at Risk

The District noted the following facilities at risk:

- ➤ Water Treatment Plant
- Pumping stations
- Water Distribution system
- Water Storage facilities

## Severe Weather: High Winds and Tornadoes

**Likelihood of Future Occurrence**—Occasional **Vulnerability**—Medium

## Hazard Profile and Problem Description

High winds, as defined by the NWS glossary, are sustained wind speeds of 40 mph or greater lasting for 1 hour or longer, or winds of 58 mph or greater for any duration. High winds can cause significant property and crop damage, threaten public safety, and have adverse economic impacts from business closures and power loss. High winds can also cause PSPS events.

Tornadoes are rotating columns of air marked by a funnel-shaped downward extension of a cumulonimbus cloud whirling at destructive speeds of up to 300 mph, usually accompanying a thunderstorm. Tornadoes form when cool, dry air sits on top of warm, moist air. Tornadoes are the most powerful storms that exist. Tornadoes, though rare, are another severe weather hazard that can affect areas of the Placer County Planning Area, primarily during the rainy season in the late fall, winter, and early spring, primarily in the western part of the County.

## Location and Extent

The entire District is subject to significant, non-tornadic (straight-line), winds. Each area of the County is at risk to high winds. Magnitude of winds is measured often in speed and damages. These events are often part of a heavy rain and storm event, but can occur outside of storms. The speed of onset of winds can be short, but accurate weather prediction mechanisms often let the public know of upcoming events. Duration of winds in California is often short, ranging from minutes to hours. The Beaufort scale is an empirical 12 category scale that relates wind speed to observed conditions at sea or on land. Its full name is the Beaufort Wind Force Scale. The Beaufort Scale was shown in Section 4.3.5 of the Base Plan.

Portions of the County are also located in a special wind hazard region, which is a result of foehn winds. A foehn wind is a type of dry down-slope wind that occurs in the lee (downwind side) of a mountain range. Winds of this type are called "snow-eaters" for their ability to make snow melt or sublimate rapidly. This snow-removing ability is caused not only by warmer temperatures, but also the low relative humidity of the air mass coming over the mountain(s). They are also associated with the rapid spread of wildfires, making some regions which experience these winds particularly fire prone.

Tornadoes, while rare, can occur at any location in the County and District, but would more likely occur in Western Placer. Prior to February 1, 2007, tornado intensity was measured by the Fujita (F) scale. This scale was revised and is now the Enhanced Fujita scale. Both scales are sets of wind estimates (not measurements) based on damage. The new scale (EF) provides more damage indicators (28) and associated degrees of damage, allowing for more detailed analysis and better correlation between damage and wind speed. It is also more precise because it considers the materials affected and the construction of structures damaged by a tornado. The F Scale and EF Scale are shown in Section 4.3.5 of the Base Plan.

#### **Past Occurrences**

There has been no federal or state disaster declarations in the County for winds and tornadoes. The District noted that since high winds is a regional phenomenon, events that affected the lower elevations of the County also affected the District. Those past occurrences were shown in the Base Plan in Section 4.3.5.

## Vulnerability to and Impacts from Severe Weather: Wind and Tornado

High winds are common occurrences in the District throughout the entire year. Straight line winds are primarily a public safety and economic concern. Windstorm can cause damage to structures and power lines which in turn can create hazardous conditions for people. Debris flying from high wind events can shatter windows in structures and vehicles and can harm people that are not adequately sheltered. High winds can impact critical facilities and infrastructure and can lead to power outages. Wind can also drive wildfire flames, spreading wildfires quickly During periods of high winds and dry vegetation, wildfire risk increases. High winds that occur during periods of extreme heat can cause PSPS events to be declared in the County. More information on power shortage and failure can be found in the Severe Weather: Extreme Heat Section above, as well as in Section 4.3.2 of the Base Plan.

Impacts from high winds in the District will vary. Future losses from straight line winds include:

- Downed trees
- Power line impacts and economic losses from power outages
- Increased PSPS events
- Occasional building damage, primarily to roofs

#### Assets at Risk

The District noted the following facilities at risk:

- Water Treatment Plant
- Pumping stations

#### Wildfire

# **Likelihood of Future Occurrence**—Occasional **Vulnerability**—Medium

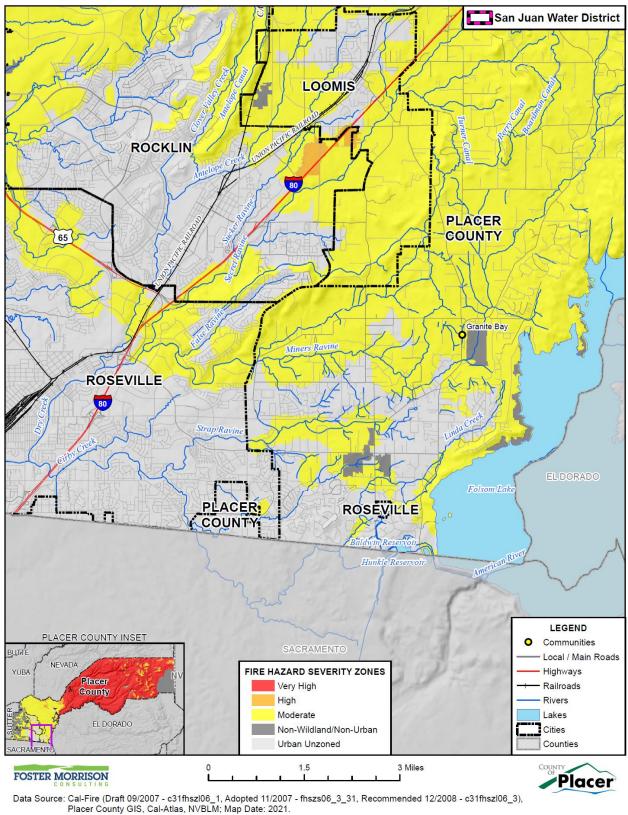
## Hazard Profile and Problem Description

Wildland fire and the risk of a conflagration is an ongoing concern for the SJWD. Throughout California, communities are increasingly concerned about wildfire safety as increased development in the foothills and mountain areas and subsequent fire control practices have affected the natural cycle of the ecosystem. Wildland fires affect grass, forest, and brushlands, as well as any structures located within them. Where there is human access to wildland areas the risk of fire increases due to a greater chance for human carelessness and historical fire management practices. Historically, the fire season extends from early spring through late fall of each year during the hotter, dryer months; however, in recent years, the risk of wildfire has become a year around concern. Fire conditions arise from a combination of high temperatures, low moisture content in the air and fuel, accumulation of vegetation, and high winds. While wildfire risk has predominantly been associated with more remote forested areas and wildland urban interface (WUI) areas, significant wildfires can also occur in more populated, urban areas.

#### Location and Extent

Wildfire can affect all areas of the District. CAL FIRE has estimated that the risk varies across the District and has created maps showing risk variance. Following the methodology described in Section 4.3.19 of the Base Plan, wildfire maps for the SJWD were created. Figure T-4 shows the CAL FIRE FHSZ in the District. As shown on the maps, FHSZs within the District range from Urban Unzoned to Moderate.

Figure T-4 SJWD – Fire Hazard Severity Zones



Wildfires tend to be measured in structure damages, injuries, and loss of life as well as on acres burned. Fires can have a quick speed of onset, especially during periods of drought or during hot dry summer months. Fires can burn for a short period of time, or may have durations lasting for a week or more.

## **Past Occurrences**

There has been five state and six federal disaster declarations for Placer County from fire. These can be seen in Table T-9.

Table T-9 Placer County – State and Federal Disaster Declarations Summary 1950-2020

Disaster Type		State Declarations		Federal Declarations
	Count	Years	Count	Years
Fire	5	1961, 1965, 1973, 1987, 2010	6	2002, 2004, 2008, 2009, 2014 (twice)

Source: Cal OES, FEMA

## Vulnerability to and Impacts from Wildfire

Risk and vulnerability to the Placer County Planning Area and the District from wildfire is of significant concern, with some areas of the Planning Area being at greater risk than others as described further in this section. High fuel loads in the Planning Area, combined with a large built environment and population, create the potential for both natural and human-caused fires that can result in loss of life and property. These factors, combined with natural weather conditions common to the area, including periods of drought, high temperatures, low relative humidity, and periodic winds, can result in frequent and potentially catastrophic fires. During the nearly year around fire season, the dry vegetation and hot and sometimes windy weather results in an increase in the number of ignitions. Any fire, once ignited, has the potential to quickly become a large, out-of-control fire. As development continues throughout the County and the District, especially in these interface areas, the risk and vulnerability to wildfires will likely increase.

Potential impacts from wildfire include loss of life and injuries; damage to structures and other improvements, natural and cultural resources, croplands, and loss of recreational opportunities. Wildfires can cause short-term and long-term disruption to the District. Fires can have devastating effects on watersheds through loss of vegetation and soil erosion, which may impact the District by changing runoff patterns, increasing sedimentation, reducing natural and reservoir water storage capacity, and degrading water quality. Fires can also affect air quality in the District; smoke and air pollution from wildfires can be a severe health hazard.

Although the physical damages and casualties arising from large fires may be severe, it is important to recognize that they also cause significant economic impacts by resulting in a loss of function of buildings and infrastructure. Economic impacts of loss of transportation and utility services may include traffic delays/detours from road and bridge closures and loss of electric power, potable water, and wastewater services. Schools and businesses can be forced to close for extended periods of time. Recently, the threat of wildfire, combined with the potential for high winds, heat, and low humidity, has caused PG&E to initiate PSPSs which can also significantly impact a community through loss of services, business closures, and other impacts associated with loss of power for an extended period. More information on power shortage

and failure can be found in the Severe Weather: Extreme Heat Section above, as well as in Section 4.3.2 of the Base Plan. In addition, catastrophic wildfire can create favorable conditions for other hazards such as flooding, landslides, and erosion during the rainy season.

#### Assets at Risk

The District noted the following facilities at risk:

## Main Campus/Yard

# T.6 Capability Assessment

Capabilities are the programs and policies currently in use to reduce hazard impacts or that could be used to implement hazard mitigation activities. This capabilities assessment is divided into five sections: regulatory mitigation capabilities, administrative and technical mitigation capabilities, fiscal mitigation capabilities, mitigation education, outreach, and partnerships, and other mitigation efforts.

# T.6.1. Regulatory Mitigation Capabilities

Table T-10 lists regulatory mitigation capabilities, including planning and land management tools, typically used by local jurisdictions to implement hazard mitigation activities and indicates those that are in place in the SJWD.

Table T-10 SJWD Regulatory Mitigation Capabilities

Plans	Y/N Year	Does the plan/program address hazards?  Does the plan identify projects to include in the mitigation strategy?  Can the plan be used to implement mitigation actions?
Comprehensive/Master Plan/General Plan	N	See Placer County.
Capital Improvements Plan	Y	District specific plan
Economic Development Plan	Y	District specific plan
Local Emergency Operations Plan	N	See Placer County.
Continuity of Operations Plan	Y	District specific plan
Transportation Plan	N	See Placer County.
Stormwater Management Plan/Program	N	See Placer County.
Engineering Studies for Streams	N	See Placer County.
Community Wildfire Protection Plan	N	See Placer County.
Other special plans (e.g., brownfields redevelopment, disaster recovery, coastal zone management, climate change adaptation)	Y	District specific Urban Water Management Plan
Building Code, Permitting, and Inspections	Y/N	Are codes adequately enforced?
Building Code	N	Version/Year:

Building Code Effectiveness Grading Schedule (BCEGS) Score	N	Score:
Fire department ISO rating:	N	Rating:
Site plan review requirements	N	
		Is the ordinance an effective measure for reducing hazard impacts?
Land Use Planning and Ordinances	Y/N	Is the ordinance adequately administered and enforced?
Zoning ordinance	N	See Placer County
Subdivision ordinance	N	See Placer County
Floodplain ordinance	N	See Placer County
Natural hazard specific ordinance (stormwater, steep slope, wildfire)	N	See Placer County
Flood insurance rate maps	N	See Placer County
Elevation Certificates	N	See Placer County
Acquisition of land for open space and public recreation uses	N	See Placer County
Erosion or sediment control program	N	See Placer County
Other	N	See Placer County
How can these capabilities be expande	ed and im	proved to reduce risk?
		on measures are included into most if not all operations. The elp enhance these capabilities. Additional grant funding could

Source: SJWD

# T.6.2. Administrative/Technical Mitigation Capabilities

increase risk reduction, but limited staff hinders the Districts grant writing capabilities.

Table T-11 identifies the District department(s) responsible for activities related to mitigation and loss prevention in SJWD.

Table T-11 SJWD's Administrative and Technical Mitigation Capabilities

Administration	Y/N	Describe capability Is coordination effective?
Planning Commission	N	See Placer County
Mitigation Planning Committee	N	See Placer County
Maintenance programs to reduce risk (e.g., tree trimming, clearing drainage systems)	Y	See Placer County
Mutual aid agreements	Y	SJWD has mutual aid agreements with other agencies
Other		
Staff	Y/N FT/PT	Is staffing adequate to enforce regulations? Is staff trained on hazards and mitigation? Is coordination between agencies and staff effective?
Chief Building Official	N	See Placer County
Floodplain Administrator	N	See Placer County

Emergency Manager	N	See Placer County		
Community Planner	N	See Placer County		
Civil Engineer	Y	Staff has some training on hazards and mitigation		
GIS Coordinator	Y	Staff has some training on hazards and mitigation		
Other				
Technical				
Warning systems/services (Reverse 911, outdoor warning signals)	Y	Access to Placer county system		
Hazard data and information	N	See Placer County		
Grant writing	N	See Placer County		
Hazus analysis	N	See Placer County		
Other				
How can these capabilities be expanded and improved to reduce risk?				
The Agency has a working relationship with the County for planning and emergency services. The District has developed its own safety department and is in the process of updating its Emergency Response Plan, and Vulnerability				

Assessment.
Source: SJWD

# T.6.3. Fiscal Mitigation Capabilities

Table T-12 identifies financial tools or resources that the District could potentially use to help fund mitigation activities.

Table T-12 SJWD's Fiscal Mitigation Capabilities

Funding Resource	Access/ Eligibility (Y/N)	Has the funding resource been used in past and for what type of activities? Could the resource be used to fund future mitigation actions?
Capital improvements project funding	Y	
Authority to levy taxes for specific purposes	N	
Fees for water, sewer, gas, or electric services	Y	Fees are set based on cost of service
Impact fees for new development	Y	The District receives capacity fees used to expand the water system
Storm water utility fee	N	
Incur debt through general obligation bonds and/or special tax bonds	N	
Incur debt through private activities	N	
Community Development Block Grant	N	
Other federal funding programs	Y	Sources have not been used in the past.
State funding programs	Y	State Revolving Loan Funding
Insurance	Y	Used for replacement and mitigation of existing hazard conditions after loss.

Funding Resource	Access/ Eligibility (Y/N)	Has the funding resource been used in past and for what type of activities? Could the resource be used to fund future mitigation actions?

#### How can these capabilities be expanded and improved to reduce risk?

If funding were available, additional planning division staffing would greatly improve SJWD's ability to increase vulnerability awareness and help plan for future mitigation programs. The District will seek FEMA, DWR, Cal OES, and other funding sources to increase mitigation capabilities.

Source: SJWD

# T.6.4. Mitigation Education, Outreach, and Partnerships

Table T-13 identifies education and outreach programs and methods already in place that could be/or are used to implement mitigation activities and communicate hazard-related information.

Table T-13 SJWD's Mitigation Education, Outreach, and Partnerships

Program/Organization	Yes/No	Describe program/organization and how relates to disaster resilience and mitigation.  Could the program/organization help implement future mitigation activities?			
Local citizen groups or non-profit organizations focused on environmental protection, emergency preparedness, access and functional needs populations, etc.	Y				
Ongoing public education or information program (e.g., responsible water use, fire safety, household preparedness, environmental education)	Y	SJWD water conservation programs.			
Natural disaster or safety related school programs	N				
StormReady certification	N				
Firewise Communities certification	N				
Public-private partnership initiatives addressing disaster- related issues	N				
Other					
How can these capabilities be expanded and improved to reduce risk?					
Ongoing communication and coordination throughout traditional and social media platforms. THE SJWD conservation program will be expanded if additional revenue becomes available.					

Source: SJWD

# T.6.5. Other Mitigation Efforts

The District is involved in a variety of mitigation activities including public outreach and project activities. These mitigation activities include:

- Public Service Advertisements
- ➤ Water Conservation (public outreach) program
- Website Newsletters to the general public

The District's Water Conservation program includes residential programs and rebates for: high efficiency clothes washing machines, point of use hot water heater, weather based irrigation controllers, free mulch distribution, and water wise house calls.

# **T.7** Mitigation Strategy

# T.7.1. Mitigation Goals and Objectives

The SJWD adopts the hazard mitigation goals and objectives developed by the HMPC and described in Chapter 5 Mitigation Strategy.

## T.7.2. Mitigation Actions

The planning team for the SJWD identified and prioritized the following mitigation actions based on the risk assessment. Background information and information on how each action will be implemented and administered, such as ideas for implementation, responsible office, potential funding, estimated cost, and timeline are also included. The following hazards were considered a priority for purposes of mitigation action planning:

- Climate Change
- Dam Failure
- Drought & Water Shortage
- **Earthquake**
- Floods: 1%/0.2% annual chance
- Pandemic
- Severe Weather: Extreme HeatSevere Weather: Freeze and Snow
- Severe Weather: Heavy Rains and StormsSevere Weather: High Winds and Tornadoes
- Wildfire

It should be noted that many of the projects submitted by each jurisdiction in Table 5-4 in the Base Plan benefit all jurisdictions whether or not they are the lead agency. Further, many of these mitigation efforts are collaborative efforts among multiple local, state, and federal agencies. In addition, the countywide public outreach action, as well as many of the emergency services actions, apply to all hazards regardless of hazard priority. Collectively, this multi-jurisdictional mitigation strategy includes only those actions and projects which reflect the actual priorities and capacity of each jurisdiction to implement over the next 5-years covered by this plan. It should further be noted, that although a jurisdiction may not have specific projects identified for each priority hazard for the five year coverage of this planning process, each jurisdiction has focused on identifying those projects which are realistic and reasonable for them to implement and would like to preserve their hazard priorities should future projects be identified where the implementing jurisdiction has the future capacity to implement.

## Multi-Hazard Actions

## Action 1. Updating the 2015 Urban Water Management Plan

Hazards Addressed: Climate Change, Drought and Water Storage Hazards, Wildfire

**Goals Addressed**: 1, 2, 3, 4, 5, 6, 7

**Issue/Background:** Urban water suppliers having more than 3,000 service connections or supplying more than 3,000 acre-feet per year (AFY) for retail or wholesale uses are required to submit an UWMP every five years to the California Department of Water Resources (DWR). The Urban Water Management Planning Act (Act) requires urban water suppliers to describe and evaluate sources of water supply, efficient uses of water, demand management measures (DMMs), implementation strategy and schedule, and other relevant information and programs. An UWMP is required in order for a water supplier to be eligible for DWR administered state grants and loans and for drought assistance.

**Project Description**: The Act requires reporting agencies to describe its water supply reliability under single dry-year, multiple dry-year, and average year conditions, with projected information in five-year increments for a minimum of 20 years. One of the purposes of this UWMP is to ensure the efficient use of available water supplies, as required by the Act. The Act states that urban water suppliers should make every effort to assure the appropriate level of reliability in its water service sufficient to meet the needs of its various categories of customers during normal, dry, and multiple dry years. The UWMP describes the availability of water and discusses water use, reclamation, and water conservation activities. This UWMP concludes that the water supplies available to the District's retail and wholesale customer agencies are adequate over the next 25- year planning period

#### Other Alternatives:

Existing Planning Mechanism(s) through which Action Will Be Implemented: Complete update of Urban Water Master Plan

Responsible Agency/ Department/Partners: SJWD

Cost Estimate: Various

**Benefits** (Losses Avoided): Reduced risk to drought and water shortage due to climate change.

**Potential Funding**: SJWD – DWR Grants

Timeline: Within 2021

Project Priority (H, M, L): Medium

Action 2. Dam Failure Mitigation

Hazards Addressed: Dam Failure – Hinkle Reservoir, Flood, Heavy Rains and Storms

**Goals Addressed**: 1, 2, 3, 4, 5, 6, 7

**Issue/Background:** A dam failure can range from a small uncontrolled release to a catastrophic failure, caused by prolonged failure of the containment levee. The primary danger associated with dam failure is the flooding of those properties located within the inundation zone of the dam. Dam failure flooding varies by area depending on which dam fails and the nature and extent of the dam failure and associated flooding. The dam was built in 1980 and is the rock fill-earth core dam with 1300 ft. crest length.

**Project Description**: Replacement of reservoir hypalon liner and inspection and modifications to outlet structures

Other Alternatives: No action

Existing Planning Mechanisms through which Action will be Implemented: Dam Failure EAP

**Responsible Office**: San Juan Water District and California Department of Water Resources Division of Safety of Dams

Priority (H, M, L): M

**Cost Estimate**: 18,425,000

Potential Funding: Various sources

Benefits (avoided Losses): Reduces risk of facility failure

Schedule: Complete by 2022

Action 3. Earthquake Mitigation

Hazards Addressed: Earthquake

**Goals Addressed**: 1, 2, 3, 4, 5, 6, 7

**Project Description**: Earthquake damage to water treatment plant, distribution pump station both above and below ground water distribution mains.

**Issue/Background**: Various facilities have the potential to be damaged in an earthquake

Other Alternatives: No action

**Existing Planning Mechanisms through which Action will be Implemented**: Strengthening of facilities when replacing or upgrading facilities when upgrades to existing facilities occurs.

**Responsible Office**: SJWD

Priority (H, M, L): L

Cost Estimate: Project dependent

Potential Funding: Capitol project funding and grants if available

Benefits (avoided Losses): More resilient facilities

Schedule: On-going

#### Action 4. Redundant/Backup Power System

**Hazards Addressed**: Climate Change, Extreme heat, freeze and winds

**Goals Addressed**: 1, 2, 3, 4, 5, 6, 7

**Issue/Background**: The San Juan Water District administration building currently has no back up power source.

This recently became an issue due to the initiation of the Public Safety Power Shutoff (PSPS) events that have affected our area. Since the PSPS event can last a number of days they can disrupt the administration of our district. The increased likelihood of power outages caused by more frequent severe weather is also a factor that the District needs to consider

**Project Description**: This project would be to install a backup power source for the District's administration building. Two options would be explored, the first would be a solar array with battery storage or a diesel/natural gas emergency generator.

Other Alternatives: None

**Existing Planning Mechanism(s) through which Action Will Be Implemented**: San Juan Water District Engineering Department

Responsible Agency/ Department/Partners: San Juan Water District, Operation Department

**Cost Estimate**: \$750,000

**Benefits** (Losses Avoided): Increase administrative capabilities during PSPS events or other serve weather caused power outages

Potential Funding: FEMA grant Funding

**Timeline**: 24 months

Project Priority (H, M, L): High

## Action 5. Water Main Bridge Crossing Replacement/Strengthening

**Hazards Addressed**: Wildfire, Climate Change

**Goals Addressed**: 1, 2, 3, 4, 5, 6, 7

**Issue/Background**: The San Juan Water District has a number of water distribution mains that are attached to over crossings and bridges in our service area. Many of these mains are decades old and are undersized for the growth that has taken place since they were originally installed.

**Project Description**: This project would be to either strengthen the existing water main crossing or when possible, replace the existing main with a larger capacity line to increase water availability for increase fire hydrant flows and increase capacity for existing interties with other agencies.

Other Alternatives: None

Existing Planning Mechanism(s) through which Action Will Be Implemented: San Juan Water District Engineering Department

Responsible Agency/ Department/Partners: San Juan Water District, Water Distribution Department

**Cost Estimate**: \$500,000

Benefits (Losses Avoided): Increased water capacities and more resilient system

Potential Funding: FEMA grant Funding

**Timeline**: 48 months

Project Priority (H, M, L): High